

Message Text

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ORIGIN IO-13

INFO OCT-01 ISO-00 AF-08 EUR-12 SS-15 CCO-00 SSO-00
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DRAFTED BY IO/UNP:JFTEFFT:MR

APPROVED BY IO:CWMAYNES

S/S: AOTTO

AF/S:FWISNER

EUR: JLOWENSTEIN

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 072300 TOSEC 030226

FOR HARTMANN FROM MAYNES

E.O. 11652: GDS

TAGS: PFOR, UNSC, SF

SUBJECT: SUMMARY OF SECURITY COUNCIL ACTION ON SOUTHERN
AFRICA

REF:A) USUN NEW YORK 981 B) GENEVA 2433

1. I UNDERSTAND THAT YOU HAVE ASKED FOR A RESUME OF WHERE
MATTERS STAND IN OUR EFFORT TO GAIN AGREEMENT IN THE
SECURITY COUNCIL ON A DRAFT DECLARATION CONCERNING
SOUTHERN AFRICA. THE VARIOUS REPORTING CABLES OUT OF
NEW YORK THAT ALREADY HAVE BEEN SENT AND THOSE WHICH WILL
BE RECEIVED BY THE SECRETARY SATURDAY MORNING SHOULD
PROVIDE A PRETTY FULL PICTURE. I HAVE, NEVERTHELESS,
PREPARED THE FOLLOWING RESUME AND I LEAVE IT TO YOUR
JUDGMENT WHETHER IT SHOULD BE SHOWN TO THE SECRETARY IN
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ADVANCE OF HIS MEETINGS WITH THE FRENCH.

2. DECLARATION ON SOUTHERN AFRICA: (A) FOR THE PAST TWO
WEEKS AMBASSADOR YOUNG HAS BEEN CONSULTING CLOSELY WITH
OUR WESTERN EUROPEAN ALLIES AND WITH KEY AFRICAN AND
NON-ALIGNED AMBASSADORS IN NEW YORK ON A SECURITY COUNCIL
DECLARATION ON SOUTHERN AFRICA. THE PURPOSE OF THE

DECLARATION IS TO PROVIDE THE FRAMEWORK FOR FUTURE SECURITY COUNCIL ACTION ON THE THREE MAIN SOUTHERN

AFRICAN PROBLEMS. WE ALSO LOOK TO THE DECLARATION TO PROVIDE AN ALTERNATIVE TO THE TOUGH RESOLUTIONS BEING PRESSED BY THE AFRICANS AND AS A WAY OF BUYING TIME FOR THE WEST TO TALK FRANKLY WITH THE SOUTH AFRICANS.

(B) ON BEHALF OF THE UK, FRANCE, THE FRG AND CANADA, AMBASSADOR YOUNG PRESENTED A REVISED DRAFT DECLARATION (TEXT IN REFTEL A) TO THE AFRICAN GROUP ON APRIL 1. THE AFRICANS DECIDED THAT THEY NEEDED FURTHER TIME TO CAUCUS AND DISCUSS THE DRAFT AND ASKED THE VENEZUELAN PRESIDENT OF THE SECURITY COUNCIL TO CANCEL ALL CONSULTATIONS AND MEETINGS ON FRIDAY AFTERNOON. WE NOW EXPECT AFRICAN COMMENTS AND/OR REVISIONS SOME TIME ON MONDAY. THE AFRICANS ARE MEETING ALL WEEKEND.

(C) ALTHOUGH WE HAD HOPED THAT THE DECLARATION WOULD BE ADOPTED BY NOW, THE AFRICANS REMAIN WILLING TO NEGOTIATE A TEXT WHICH, IN ITS PRESENT FORM, REFLECTS IMPORTANT MUTUAL CONCESSIONS.

BECAUSE AFRICAN GROUP APPROVAL OF EACH REVISED DRAFT IS NECESSARY, THE NEGOTIATING PROCESS HAS BEEN DRAWN OUT AND HAS BEEN TAKING LONGER THAN WE ANTICIPATED. WE HAVE WORKED CLOSELY WITH OUR FOUR ALLIES. AS FAR AS WE ARE AWARE, ALL FRENCH CONCERNS REGARDING THE CONTENT OF THE DECLARATION HAVE BEEN ACCOMMODATED. CONFIDENTIAL

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3. DEMARCHE TO SOUTH AFRICA ON NAMIBIA: REPRESENTATIVES OF THE FIVE WESTERN DELEGATIONS HAVE AGREED TO PROCEED WITH A DEMARCHE TO SOUTH AFRICA ON NAMIBIA. DRAFT INSTRUCTIONS ARE BEING CABLED TO CAPITALS FOR APPROVAL. THE AIM IS TO HAVE THE DEMARCHE PRESENTED BY THE FIVE AMBASSADORS IN CAPETOWN TO VORSTER ON TUESDAY, APRIL 5. FOREIGN MINISTERS WILL CALL IN SOUTH AFRICAN AMBASSADORS SIMULTANEOUSLY TO EMPHASIZE THE IMPORTANCE OF THE DEMARCHE. WE UNDERSTAND ALL FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL ARE AGREED THAT THE DEMARCHE SHOULD PROCEED IN SPITE OF LACK OF APPROVAL FOR A DRAFT DECLARATION.

4. SUGGESTED TALKING POINTS FOR USE BY THE SECRETARY:

-- I UNDERSTAND FROM AMBASSADOR YOUNG THAT NEGOTIATIONS ARE CONTINUING ON THE DRAFT SECURITY COUNCIL DECLARATION ON SOUTHERN AFRICA. APPARENTLY THE AFRICANS WILL BE

BACK TO US ON MONDAY WITH THEIR REACTIONS TO THE LATEST WESTERN DRAFT.

-- WE ARE ENCOURAGED BY THE SPIRIT OF COOPERATION THAT HAS PREVAILED IN NEW YORK NOT ONLY AMONG THE FIVE WESTERN DELEGATIONS BUT ALSO WITH KEY AFRICAN AND NON-ALIGNED AMBASSADORS.

-- I HOPE THAT WE WILL BE ABLE TO REACH AGREEMENT ON A TEXT EARLY NEXT WEEK AND THAT THE DECLARATION WILL FORM THE BASIS FOR FUTURE CONCERTED ACTION ON SOUTHERN AFRICA.

-- I UNDERSTAND THAT WE ARE IN AGREEMENT AND MOVING AHEAD WITH THE DEMARCHE TO SOUTH AFRICA ON NAMIBIA. I HOPE THAT OUR AMBASSADORS IN CAPETOWN WILL BE ABLE TO SEE PRIME MINISTER VORSTER ON TUESDAY, APRIL 5, AS
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INTENDED.

-- WE PLACE MUCH IMPORTANCE IN THIS DEMARCHE AS A MEANS OF CONVINCING THE SOUTH AFRICANS TO WORK FOR AN INTERNATIONALLY ACCEPTABLE SOLUTION TO THE NAMIBIAN PROBLEM.

5. DRAFTED BYIO/UNP:JFTEFFT; CLEARED BY AF/S:FWISNER;
EUR:JLOWENSTIEN:S/S:AOTTO.
APPROVED BY IO:CWMAYNES.

CHRISTOPHER

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